



DEPARTMENT OF THE NAVY  
OFFICE OF THE SECRETARY  
WASHINGTON, D. C. 20350

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1 December 1975

~~SECRET~~ (Downgraded to ~~Confidential~~ upon removal of enclosures (1) and (2))

MEMORANDUM FOR THE SECRETARY OF DEFENSE

Subj: Unified, specified and subordinate command structure (ALCOM, CONAD, and USSOUTHCOM) (U) - INFORMATION MEMORANDUM

Ref: (a) SECDEF ~~(C)~~ memo of 6 JUN 75 <sup>X1495</sup>

Encl: (1) Naval activities in the ALCOM area ~~(S)~~  
(2) Naval activities in the Panama Canal Zone area ~~(S)~~

(1) Reference (a) directed a review of all support units in designated unified command areas with a view toward a reduction of at least 20% by end FY76.

(2) Enclosures (1) and (2) provide the information requested by TAB E to reference (a) for naval support activities in the ALCOM and Canal Zone areas. In addressing activities where reductions have not been imposed, the narrative supports the judgment that legitimate military requirements render such reductions infeasible.

(U) There are no Navy support elements located within the prescribed area of Headquarters ADCOM.

*J. William Middendorf II*  
J. William Middendorf II  
Secretary of the Navy

(1) SCAN

(2)

1 Dec 75

CLASSIFIED BY SECNAV

SUBJ TO G.D.S. OF E.O. 11652  
AUTOMATICALLY DOWNGRADED AT  
TWO-YR INTERVALS  
DECLAS ON 31 DEC. 1983

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SEC DEF CONTR No. X- 3540  
12/10



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NAVAL ACTIVITIES  
IN ALCOM AREA

Enclosure (1)

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NAVAL PETROLEUM RESERVES NO. 4  
ANCHORAGE, ALASKA

	<u>FY 74</u>	<u>FY 75</u>	<u>FY 76</u>	<u>TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	1	1	3	0	0
Civilian End Strength	<u>0</u>	<u>5</u>	<u>9</u>	<u>0</u>	<u>0</u>
Total End Strength	1	6	12	0	0

If indeed, the reduction is to be based on FY-1974 strength, no reductions can be imposed against the single military billet authorized. Should plans be made to use a later time frame to measure the proposed cut, attention is invited to the fiscal year 1974 Department of Defense Supplemental appropriation act which authorized and directed accelerated exploration of Petroleum Reserve Number Four. Any reductions imposed against that program would seriously impair the ability of this office to carry out the intent of Congress.

The authorized manpower in Naval Petroleum Reserve Number Four would appear to preclude any reduction in end strength.



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NAVAL ARCTIC RESEARCH LABORATORY  
BARROW, ALASKA

	<u>FY 74</u>	<u>FY 75</u>	<u>FY 76</u>	<u>TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	2	2	2	0	0
Civilian End Strength	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total End Strength.	2	2	2	0	0

The Naval Arctic Research Laboratory (NARL), Barrow, Alaska, is authorized a commissioned officer as the Commanding Officer and a Chief Petty Officer and no other military billets. There are no authorized civil service positions at **NARL**. Laboratory operations are performed under contract to the University of Alaska and ITT.

The closest naval command to NARL is the Military **Sealift** Command Office in Anchorage, Alaska. The NARL administrative command is **COM 13** located in Seattle, Washington. The remote location, the extreme low staffing level, and the intensive arctic research activities performed at NARL would appear to preclude any reduction in end strength.

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MILITARY SEALIFT COMMAND OFFICE  
ANCHORAGE, ALASKA

	<u>FY 74</u>	<u>FY 75</u>	<u>FY 76</u>	<u>TRANSFERS</u>	<u>REDUCTION;</u>
Military End Strength	<u>4</u>	<u>4</u>	<u>4</u>	0	0
Civilian End Strength	<u>2</u>	<u>2</u>	<u>2</u>	<u>0</u>	<u>0</u>
Total End Strength	6	6	6	0	0

The impact of a 20% reduction for MSCO Anchorage, Alaska at this time would be detrimental to the mission responsibilities of this command. The functions performed by these offices are essential to the effective and economical operation of the Military Sealift Command. These functions can neither be consolidated with other activities nor be absorbed into a reduced work-force structure.

The functions requiring the staffing of these offices at the current manning levels include:

Representing Military Sealift Command and executing responsibilities associated with coordinating and arranging the sealift of authorized DOD personnel and cargo.

Carrying out responsibilities as Naval Control of Shipping Office (NCSO) and, as such, routing, reporting, and directing shipping of allied nations as required by NCSO.

Exercising local operational control of MSC controlled ships (USNS and chartered) while in port.

Bunkering of transiting MSC controlled ships.

Conducting on-hire, off-hire and damage surveys; executing delivery and redelivery certificates on chartered and GAA vessels.

Arranging for and supervising emergency and voyage repairs of MSC vessels.

Supervising the husbanding and re-supply of MSC controlled vessels calling at ports for which the office has responsibility.

There is no alternate facility capable of performing assigned MSCO functions. These functions require practical experience and a background not normally found outside of the MSC naval and civilian community. The manning of these offices is reviewed bi-annually on the basis of sealift support requirements for the geographic area. As requirements diminish, COMSC disestablishes or reduces the activity serving the locale. The current manning at MSCO Anchorage is considered essential for effective Military Sealift Command operations, based on DOD sealift requirements. It is therefore requested that no reductions be directed in the staffing of those offices.



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NAVAL RESERVE FACILITY  
ANCHORAGE, ALASKA

	<u>FY 74</u>	<u>FY 75</u>	<u>FY 76</u>	<u>TRANSFERS</u>	<u>REDUCTION</u>
Military End Strength	5	5	5	0	0
Civilian End Strength	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total End Strength	5	5	5	0	0

A 20% reduction in the manpower allowance at NAVRESFAC Anchorage is viewed as inappropriate. NAVRESFAC Anchorage, has never been and should not be identified as a support activity of the recently disestablished Alaskan Command. Naval Reserve Facility Anchorage is a satellite activity of the Thirteenth Naval District Headquarters in Seattle, Washington, and as such, is responsible for the total selected reserve unit recruiting coverage in the Alaskan area and responsible for the readiness training and personnel support of all drilling Naval Reservists. The remoteness of this activity from the parent command dictates the retention of a personnel allowance sufficient to provide essential support and training services in conjunction with a productive recruiting program. This being the only Naval Reserve Activity in Anchorage, these services are not available from other sources. A 20% reduction to the existing manpower authorization of five billets would eliminate coverage of one of the basic support functions assigned, i.e., that of Personnelman, Hospital Corpsman, Storekeeper, Recruiter or the Officer-in-Charge.

It is strongly recommended that this facility be declared exempt from personnel reduction consideration in connection with the disestablishment of the Alaskan Command. This recommendation is based upon the premise that the NAVRESCEN Anchorage did not function as an Alaskan Command support activity and upon the fact that its geographic remoteness from the parent command dictates that adequate personnel resources be available to administer the essential functions necessary to support the Naval Reserve Program in that area.

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NAVAL SECURITY GROUP ACTIVITY  
ELMENDORF AFB ALASKA

	<u>FY 74</u>	<u>FY 75</u>	<u>FY 76</u>	<u>TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	61	61	61	0	0
Civilian End Strength	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total End Strength	61	61	61	0	0

~~(S)~~ NAVSECGRUACT Elmendorf provides tracking information on foreign ships which is of vital tactical value to Fleet Commanders. Therefore, it is believed that this activity is not a support command which should be considered as a candidate during this current reduction evolution. The following information pertaining to this command is provided in further amplification of this last statement.

~~(S)~~ NAVSECGRUACT Elmendorf is a net station in the Pacific High Frequency Direction Finding Net (PAC HFDF NET) and as such performs functions and tasks assigned by CINCPACFLT. Although only one of 12 stations active in the 'Net, NAVSECGRUACT Elmendorf, because of its geographic location, provides bearings that are critical in fixing locations in four out of every five targets of interest in the Pacific area.

~~(S)~~ The Naval Security Group Command has identified future manpower decrements at NAVSECGRUACT Elmendorf under project BULLDOG, a world-wide project to upgrade HFDF and, at the same time, reduce manpower requirements for this operationally oriented system. NAVSECGRUACT Elmendorf has an allowance of 61 billets (2 officer and 59 enlisted) and is scheduled for a 5 man reduction attributable to BULLDOG in FY 1978 and an additional 5 man reduction in FY 1979-81. These billet reductions cannot be taken early. Also, NAVSECGRUACT Elmendorf is a tenant of the Air Force at Elmendorf and is operating with the absolute minimum number of personnel.

~~(C)~~ As noted above, NAVSECGRUACT Elmendorf receives major **support** from host and other commands. This has stemmed from a series of personnel reductions in this decade resulting from Program Budget Decisions (PBDs) and Congressional Budget Reductions. It is firmly believed that this activity could not perform its assigned missions if reduced by another 20%. Therefore, it is recommended that NAVSECGRUACT Elmendorf be exempted from the proposed personnel reductions.

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NAVAL ACTIVITIES  
IN  
PANAMA CANAL ZONE  
AREA

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Enclosure (2)





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MARINE BARRACKS 15TH NAVAL DISTRICT  
RODMAN, CANAL ZONE

	<u>FY74</u>	<u>FY75</u>	<u>FY76</u>	<u>'TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	127	127	127	0	0
Civilian End Strength	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total End Strength	127	127	127	0	0

Marine Barracks are primarily security forces, they are not support units or shore establishments per se, but are integral parts of the operating forces. Consequently, Marine Barracks should not be included as an element of the supporting establishment for reduction of manpower authorizations.

It is accordingly requested that the Marine Barracks, Panama, be deleted from the list of non-exempt naval activities in the Panama Canal Zone.

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Enclosure (2)



COMMANDING OFFICER MILITARY SEALIFT COMMAND  
CANAL ZONE

	<u>FY74</u>	<u>FY75</u>	<u>FY76</u>	<u>TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	6	5	5	0	1
Civilian End Strength	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total End Strength	6	5	5	0	1

The impact of an additional 20% reduction for MSCO Canal Zone at this time would be detrimental to the mission responsibilities of this command. The functions performed by these offices are essential to the effective and economical operation of the Military Sealift Command. These functions can neither be consolidated with other activities nor be absorbed into a reduced work-force structure.

The functions requiring the staffing of these offices at the current manning levels include:

Representing Military Sealift Command and executing responsibilities associated with coordinating and arranging the sealift of authorized DOD personnel and cargo.

Carrying out responsibilities as Naval Control of Shipping Office (NCSO) and, as such, routing, reporting, and directing shipping of allied nations as required by NCSO.

Exercising local operational control of MSC controlled ships (USNS and chartered) while in port.

Bunkering of transiting MSC controlled ships.

Conduct on-hire, off-hire and damage surveys; executing delivery and redelivery certificates on chartered and GAA vessels.

Arranging for and supervising emergency and voyage repairs of MSC vessels.

Supervising the husbanding and re-supply of MSC controlled vessels calling at ports for which the office has responsibility.

There is no alternate facility capable of performing assigned MSCO functions. These functions require practical experience and a background not normally found outside of the MSC naval and civilian community. The manning of these offices is reviewed bi-annually on the basis of sealift support requirements for the geographic area. As requirements diminish, COMSC disestablishes or reduces the activity serving the locale. The current manning at MSCO Canal Zone is considered essential for effective Military Sealift Command operations, based on DOD sealift requirements. It is therefore requested that no additional reductions be directed in the staffing of those offices.



HARBOR SURVEY ASSISTANCE PROGRAM  
CANAL 'ZONE

	<u>FY74</u>	<u>FY75</u>	<u>FY76</u>	<u>TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	0	0	0	0	0
Civilian End Strength	<u>3</u>	3	3	<u>0</u>	<u>0</u>
Total End Strength	3	3	3	0	0

Only two of the three ES billets indicated are in the PCZ while the other is a man year of technical support by personnel (usually electronic technicians) sent for short periods of time TAD to whichever HARSAP country requires their services.

The two personnel located in the PCZ (Hydrographic Engineers) are by the nature of the program constantly on sorties into HARSAP countries to train or monitor on-going operations.

It is strongly recommended that there not be any reduction of HARSAP relative to the restructuring of USSOUTHCOM and associated naval activities in the PCZ.



' COMMANDANT. ' FIFTEENTH NAVAL DISTRICT  
' AND  
NAVAL SUPPORT' ACTIVITY  
CANAL ZONE

	<u>FY74</u>	<u>FY75</u>	<u>FY76</u>	<u>TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	149	119	89	3	57
Civilian End Strength	70	70	61	0	9
Direct Hire Foreign Nationals	<u>211</u>	<u>211</u>	207	<u>0</u>	<u>4</u>
Total End Strength	430	400	357	3	70

Upon implementation of the unified command plan, COMFIFTEEN/ NAVSUPACT, Canal Zone will be disestablished, with necessary functions and personnel transferred to a newly established Naval Station, Canal Zone with an allowance of 89 military and 268 civilian.



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NAVAL ELECTRONICS ENGINEERING OFFICE  
BALBOA, CANAL ZONE

	<u>FY74</u>	<u>FY75</u>	<u>'FY76</u>	<u>'TRANSF'ERS</u>	<u>REDUCTIONS</u>
Military End Strength	0	0	0	0	0
Civilian End Strength	<u>3</u>	2	<u>2</u>	<u>0</u>	<u>1</u>
Total End Strength	3	2	2	0	1

The FY74 end strength at this support unit was three civilians.

The FY75 end strength has been reduced to a total of two civilians.

To maintain the normal workload requirements and often special assignments (cryptologic and teletype repairs), it is necessary that the FY 76 end strength remain at the present level of two civilian employees.

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NAVAL SECURITY GROUP ACTIVITY  
GALETA ISLAND, CANAL ZONE

	<u>FY74</u>	<u>'FY'75</u>	<u>FY76</u>	<u>'TRANSFERS</u>	<u>REDUCTIONS</u>
Military End Strength	34	48	48	0	0
Civilian End Strength	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total End Strength	34	48	48	0	0

NAVSECGRUACT Galeta Island provides tracking information on foreign ships which is of vital tactical value to Fleet Commanders. Therefore, it is believed that neither of these two activities are support commands which should be considered as candidates during this current reduction evolution. The following information pertaining to these two commands is provided in further amplification of this last statement.

NAVSECGRUACT Galeta Island is a participant in the Atlantic HFDF Net, performs functions and tasks assigned by CINCLANT, and is the southernmost HFDF site in the Western Hemisphere. HFDF bearings provided by NAVSECGRUACT Galeta Island are required to fix the location of Soviet units operating in the Southern Atlantic and Caribbean Sea areas. With the continued increased in Soviet out-of-area operations, the value of HFDF bearings provided by NAVSECGRUACT Galeta Island will increase.

In 1973, the Naval Security Group Command reduced the allowance for NAVSECGRUACT Galeta Island from 273 billets to the current minimum number of 48 billets. NAVSECGRUACT Galeta Island, is scheduled for future personnel reductions under Project BULLDOG. However, these reductions cannot be realized until FY 1979 or later. NAVSECGRUACT Galeta Island is operationally oriented and receives support services from the U. S. Army, the Panama Canal Company and other local commands as appropriate.

As noted above, NAVSECGRUACT Galeta Island receives major support from host and other commands. This has stemmed from a series of personnel reductions in this decade resulting from Program Budget Decisions (PBDs) and Congressional Budget Reductions. It is firmly believed that this activity could not perform its assigned mission if reduced by another 20%. Therefore, it is recommended that NAVSECGRUACT Galeta Island be exempted from the proposed personnel reductions.

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NAVAL COMMUNICATIONS STATION  
CANAL ZONE

	<u>FY74</u>	<u>FY75</u>	<u>FY76</u>	<u>TRANSFERS</u>	<u>"REDUCTIONS</u>
Military End Strength	215	215	215	0	0
*Civilian End Strength	21	23	20	0	1
**Civilian (DHFN)	<u>43</u>	<u>45</u>	<u>47</u>	<u>0</u>	<u>0</u>
Total End Strength	279	283	282	0	1

\*: + 1 DHUS transfer to NAVCOMMSTA Balboa due to increased workload.

: - 2 DHUS converted to 2 DHFN to accommodate a change of US/FN mix.

\*\* + 2 DHFN from DHUS to accommodate change of US/FN mix.

+ 2 DHFN transferred to NAVCOMMSTA Balboa to provide for IANTN mobile training team.

There is little relationship between the operational requirements for Naval Communication Station Balboa and the reduction of USSOUTHCOM and the disestablishment of USNAVSO. The primary communications mission in Balboa is to provide direct, tactical fleet support. Requirements for tactical fleet activities supported by Naval Communication Station Balboa have not nor are they planned to be diminished.

Naval Communication Station Balboa is a primary tactical fleet support station for afloat units operating in the Atlantic, Pacific, and Caribbean areas. In addition, NAVCOMMSTA Balboa functions as the Net **Control** Station, **Secretariate**, and U. S. Entry station for the Inter-American Naval Telecommunications Network (IANTN). Specifically, the Station operates a Fleet Center which keys and terminates all tactical circuits to and from Operating Forces and provides shore based communications relay for CINCLANTFLT afloat units..

There is no justification to reduce or eliminate this tactical support. Any requirement to reduce this NAVCOMMSTA would require a commensurate, but less effective, assumption and build-up of responsibilities at other communications facilities and therefore negate anticipated manpower savings.

It is recommended that NAVCOMMSTA Balboa be exempted as are U. S. Army tactical communications units.

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U. S. NAVAL INVESTIGATIVE SERVICE RESIDENT AGENCY  
FT. AMADOR, CANAL ZONE

	<u>FY74</u>	<u>FY75</u>	<u>FY76</u>	<u>REDUCTIONS</u>	<u>TRANSFERS</u>
Military End Strength	0	0	0	0	0
Civilian End Strength	<u>3</u>	<u>3</u>	<u>3</u>	<u>0</u>	<u>0</u>
Total End Strength	3	3	3	0	0

Contemplated personnel reductions set would appear to have little appreciable effect on the workload of NISRA Fort Amador as USNAVSO is but one segment of the Navy/Marine Corps population serviced at Fort Amador, not to mention U. S. Navy vessels transiting the Panama Canal. Concomitantly, the aforementioned personal security investigation responsibilities on behalf of the Defense Investigative Service would remain as a factor to contend with.

Prompt service to commands would be significantly and adversely affected by a reduction in either a clerical or Special Agent billet.

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